

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 2793S.01I
Bill No.: SB 710
Subject: Counties; Entertainment, Sports and Amusements; Political Subdivisions
Type: Original
Date: March 30, 2025

Bill Summary: This proposal modifies provisions relating to sports complex authorities.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
General Revenue*	\$0	\$0 or (up to \$3,000,000)	\$0 or (up to \$3,000,000)
Total Estimated Net Effect on General Revenue	\$0	\$0 or (up to \$3,000,000)	\$0 or (up to \$3,000,000)

*Potential State appropriations for a Sports Complex in Clay County starting in FY27.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Total Estimated Net Effect on FTE	0	0	0

☒ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS			
FUND AFFECTED	FY 2026	FY 2027	FY 2028
Local Government	\$0	\$0 or up to \$3,000,000	\$0 or up to \$3,000,000

FISCAL ANALYSIS

ASSUMPTION

§67.646 – Sports Complex Authorities

Officials from the **Office of Administration - Budget and Planning (B&P)** assume this section creates a new "Clay County Sports Complex Authority" (CCSCA) in Clay County, MO. The language used to create this bill is based on similar language in cross-referenced sections that created the "Jackson County Sports Complex Authority" in sections 64.920 to 64.950, RSMo, and falls under the authority that created the "Convention and Sports Complex Fund" (CSCF) in sections 67.638 to 67.645. It allows the General Assembly (GA) to appropriate \$3M GR into the CSCF to be utilized by the new authority, but only after Clay County has created the CCSCA and the authority has entered into a contract or lease with a professional sports team affiliated with the NFL, NBA, NHL, or AL or NL of the MLB on or after January 1, 2026. Additionally, no funds shall be expended from the CSCF until the county has matched 100% of the GR appropriation to the fund. Matching funds from the county may be from any source.

Therefore, the fiscal impact to GR is up to \$3M, and the fiscal impact to Clay County may be \$3M.

Officials from the **Office of Administration (OA)** state per §67.646, RSMo, the general assembly may annually appropriate up to \$3,000,000 from the state general revenue fund to the convention and sports complex fund. The fiscal impact would be \$0-\$3,000,000.

Oversight does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by the B&P and OA. Oversight notes from §67.646.3(2) that the funds may be appropriated annually provided that the county or authority has entered into a contract or lease on or after January 1, 2026. Oversight will assume this appropriation may be in the budget starting in FY27. Therefore, Oversight will reflect a transfer out of \$0 (no appropriations) or up to \$3 million starting in FY27.

Oversight also notes that in subsection 3(4), the money would not be appropriated by the state until the county contributes into their Convention and Sports Complex Fund the sum of \$3 million per calendar year. B&P notes that the appropriation may be up to \$3 million from the state's GR and may be \$3 million from Clay County. It is possible that the state's GR appropriation could be less than the \$3 million and Clay County would still need to contribute \$3 million should the CCSCA go forward. Therefore, for fiscal note purposes, Oversight will reflect a \$0 or \$3 million dollars into the County Convention and Sports Complex Fund.

Officials from the **Department of Revenue (DOR)** assume this proposal would allow Clay County to create a County Sports Complex Authority. This proposal would allow the General

Assembly to appropriate general revenue up to \$3 million annually for the Clay County Sports Complex Authority. The \$3 million appropriation can continue for up to 40 years.

This is no impact on DOR as the General Assembly would make the appropriation and the State Treasurer would do the transfer of the funds.

Officials from the **Office of the Governor** assume this bill adds to the Governor's current load of appointment duties. Individually, additional requirements should not fiscally impact the Office of the Governor. However, the cumulative impact of additional appointment duties across all enacted legislation may require additional resources for the Office of the Governor.

Officials from the **Department of Economic Development**, the **Office of the State Treasurer**, **Kansas City**, the **Office of the State Auditor**, the **Missouri House of Representatives**, the **Joint Committee on Administrative Rules** and the **Missouri Senate** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
GENERAL REVENUE			
Transfer Out – OA – creates a sports complex for Clay County §67.646	\$0	\$0 or (up to \$3,000,000)	\$0 or (up to \$3,000,000)
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0	\$0 or (up to \$3,000,000)	\$0 or (up to \$3,000,000)

<u>FISCAL IMPACT – Local Government</u>	FY 2026 (10 Mo.)	FY 2027	FY 2028
LOCAL POLITICAL SUBDIVISIONS			
<u>Transfer In</u> – to the County Convention and Sports Complex Fund - from OA-General Revenue §67.646	\$0	\$0 or up to \$3,000,000	\$0 or up to \$3,000,000
<u>Transfer In</u> – to the County Convention and Sports Complex Fund - from County Funds, matching funds for sports complex §67.646	\$0	\$0 or up to \$3,000,000	\$0 or up to \$3,000,000
<u>Transfer-Out</u> – From Clay County to the County Convention and Sports Complex Fund	\$0	\$0 or (\$3,000,000)	\$0 or (\$3,000,000)
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	<u>\$0</u>	<u>\$0 or up to \$3,000,000</u>	<u>\$0 or up to \$3,000,000</u>

FISCAL IMPACT – Small Business

Small businesses who do business around the Sports Complex in Clay County could be impacted by this proposal.

FISCAL DESCRIPTION

This act authorizes Clay County to establish a county sports complex authority for the purpose of developing, maintaining, or maintaining sports, convention, exhibition, or trade facilities. The authority shall consist of five commissioners to be appointed by the Governor from a panel of nine candidates submitted by the county commission. Commissioners shall serve five year terms, as described in the act. The authority shall have the same powers as other county sports complex authorities as provided in current law.

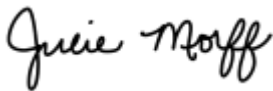
The county is authorized to establish a Convention and Sports Complex Fund, which shall be separate from the general funds of the county. The General Assembly may annually appropriate an amount not to exceed \$3 million into the fund, provided that the county or the authority has entered into a contract or lease with a professional sports team on or after January 1, 2026. In order to receive appropriations of state money pursuant to the act, the county shall enact ordinances for the purchase of goods and services and for construction of capital improvements administered by the authority and shall commence paying into the fund an amount sufficient for the county to contribute at least \$3 million per calendar year. In no case shall appropriations of

state money exceed the amounts contributed by the county into the fund. The county shall submit an annual report to the General Assembly, as provided in the act.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Office of Administration
 Budget and Planning
 Office of the Commissioner
Department of Revenue
Office of the Governor
Department of Economic Development
Office of the State Treasurer
Kansas City
Office of the State Auditor
Missouri House of Representatives
Joint Committee on Administrative Rules
Missouri Senate
Office of the Secretary of State



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March 30, 2025



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March 30, 2025