

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 3962S.01I  
Bill No.: SB 1315  
Subject: Attorney General; Children and Minors; Elementary and Secondary Education;  
Department of Elementary and Secondary Education; Liability; Teachers  
Type: Original  
Date: January 30, 2026

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Bill Summary: This proposal establishes provisions relating to student surveys.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

☐ Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

☐ Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government*</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>	<b>\$0 or (Unknown)</b>

\*Oversight assumes there could be potential costs for school districts if the Attorney General's Office or a parent brings a civil action against a district.

## **FISCAL ANALYSIS**

### **ASSUMPTION**

#### **§167.2025 - Provisions Relating to Student Surveys**

Officials from the **Office of Attorney General (AGO)** assume any potential litigation costs arising from this proposal can be absorbed with existing resources. The AGO may seek additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

**Oversight** does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Officials from the **Department of Elementary and Secondary Education** and **Office of the State Public Defender** each assume the proposal will have no fiscal impact on their organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note.

In response to similar legislation, SB 223 (2025), officials from **Office of the State Courts Administrator** assumed the proposal will have no fiscal impact on their organizations.

In response to similar legislation, SB 223 (2025), officials from the **Missouri Office of Prosecution Services (MOPS)** assumed there is no measurable fiscal impact to MOPS. The creation of additional responsibilities for county prosecutors and the circuit attorney may in turn result in additional costs which are difficult to determine.

**Oversight** notes Section 167.2025.3 states the information required to be disclosed to parents pursuant to subsection 2 of this section may be posted on the school's website on a page that is easily accessible to parents. Oversight assumes school districts could provide the described information and absorb costs related to requirements of the proposal.

Oversight notes the Attorney General or the prosecuting or circuit attorney in the county in which a violation of this section occurs may bring a civil action, including an action for injunctive relief, against any school official who violates the act. A student's parent may bring a civil action, including an action for injunctive relief or for damages, against any school official for a violation of the act that causes harm to such parent's child or for any intentional or grossly negligent act.

Oversight notes for violations of §167.2025 the courts shall impose a fine of five hundred dollars per violation and if the court finds the defendant's negligent supervision or omission constitutes an intentional violation of this section the court shall impose a fine of two thousand dollars per violation.

Oversight assumes there could be potential costs for school districts if the Attorney General's Office or a parent brings a civil action against a district. Therefore, Oversight will show a range of impact of \$0 to an unknown cost to school districts in the fiscal note.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>LOCAL POLITICAL SUBDIVISIONS</b>			
<u>Cost – School Districts (§167.2025)</u> <u>Attorney's fees and other legal costs p.4</u>	\$0 or <b><u>(Unknown)</u></b>	\$0 or <b><u>(Unknown)</u></b>	\$0 or <b><u>(Unknown)</u></b>
<b>ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS</b>	<b><u>\$0 or (Unknown)</u></b>	<b><u>\$0 or (Unknown)</u></b>	<b><u>\$0 or (Unknown)</u></b>

#### FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

#### FISCAL DESCRIPTION

This act requires schools that receive state funding and are subject to the federal Protection of Pupil Rights Amendment (PPRA), including charter schools, to notify a student's parent at least 24 hours before presenting a survey to the student. The school must also disclose the full survey contents and obtain written parental consent if the survey asks any question relating to an item protected under the PPRA, including questions regarding political affiliations; mental or psychological problems, including substance abuse issues; sexual behavior or attitudes; illegal,

antisocial, self-incriminating, or demeaning behavior; critical appraisals of family members; legally recognized privileged relationships; religious practices, affiliations, or beliefs; or income, except as required to determine eligibility for participation in a program or to receive financial assistance under such program. A school may disclose the survey's contents by posting the survey on the school website on a page that is easily accessible to parents, provided that parents are individually notified of such posting.

The Attorney General or the prosecuting or circuit attorney in the county in which a violation of this act occurs may bring a civil action, including an action for injunctive relief, against any school district or charter school, as well as any school official or paid or unpaid agent of a school, for any intentional or grossly negligent violation of the act, or for negligent supervision of an individual leading to a violation of the act. The court shall impose a fine of \$500 for each grossly negligent violation and \$2000 for each violation that occurs intentionally or as the result of negligent supervision.

A student's parent may bring a civil action against any school district or charter school, as well as any school official or paid or unpaid agent of a school, for any intentional or grossly negligent violation of the act that affects such parent's child, or for negligent supervision of an individual leading to a violation that affects such parent's child. The court shall award to the parent \$500 plus court costs and reasonable attorney's fees for each grossly negligent violation and \$2,000 plus court costs and reasonable attorney's fees for each violation that occurs intentionally or as the result of negligent supervision.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Department of Elementary and Secondary Education  
Attorney General's Office  
Office of the State Public Defender  
Office of the State Courts Administrator  
Missouri Office of Prosecution Services



Julie Morff  
Director  
January 30, 2026



Jessica Harris  
Assistant Director  
January 30, 2026