

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 4989S.01I  
Bill No.: SB 1445  
Subject: Drugs and Controlled Substances; Health Care; Health Care Professionals; Medical Procedures and Personnel; Nurses  
Type: Original  
Date: February 22, 2026

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Bill Summary: This proposal provides that certified registered nurse anesthetists may select, issue orders for, and administer certain controlled substances.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	(\$38,556)	\$0	\$0
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$38,556)</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §195.070 - Registered Nurse Anesthetists Controlled Substances Administration

Officials from the **Department of Health and Senior Services (DHSS)** assume section 195.070.3 of the proposed legislation allows Certified Registered Nurse Anesthetists (CRNAs) to “select, issue orders for, and administer controlled substances listed in Schedules II, III, IV, and V of section 195.017 for and during the course of providing anesthesia care to a patient in a licensed facility pursuant to state law.” without obtaining “a certificate of controlled substance prescriptive authority from the board of nursing under section 335.019 in order to exercise the authority provided in this section.”

Should the proposed legislation become law, the Department of Health and Senior Services, Bureau of Narcotics and Dangerous Drugs (BNDD) will have the ability to register CRNAs with their existing database, MoHWoRx. However, because Section 195.070.3 exempts CRNAs from obtaining a certificate of controlled substance prescriptive authority from the Board of Nursing, they will not be required to submit information regarding their collaborating physician. Currently, the MoHWoRx system will not issue a registration without that data completed. BNDD will need to have the Information Technology Services Division (ITSD) amend the MoHWoRx database to allow CRNAs to be “exempted” and not required to complete that information. The estimated cost is \$38,556 in FY 2027.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect the estimated IT cost as provided by DHSS/ITSD in the fiscal note for this agency.

Officials from the **Department of Commerce and Insurance** and **Department of Social Services** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

#### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the

General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE FUND</b>			
<u>Cost – DHSS/ITSD (\$195.070) MoHWRx Database p.3</u>	<u>(\$38,556)</u>	<u>\$0</u>	<u>\$0</u>
<b>ESTIMATED NET EFFECT TO THE GENERAL REVENUE FUND</b>	<b><u>(\$38,556)</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

A direct fiscal impact to certain medical practices could be expected as a result of this proposal.

FISCAL DESCRIPTION

This act provides that a certified registered nurse anesthetist ("CRNA") may select, issue orders for, and administer certain controlled substances for and during the course of providing anesthesia care to a patient in a licensed facility pursuant to state law. This act shall not be construed as authorizing a CRNA to prescribe such controlled substances and a CRNA shall not be required to obtain a certificate of controlled substance prescriptive authority from the Board of Nursing in order to exercise this prescriptive authority.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance  
Department of Social Services  
Department of Health and Senior Services  
Office of the Secretary of State  
Joint Committee on Administrative Rules



Julie Morff  
Director  
February 22, 2026



Jessica Harris  
Assistant Director  
February 22, 2026