

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 6231S.01I  
 Bill No.: SB 1451  
 Subject: Department of Higher Education and Workforce Development; Higher Education  
 Type: Original  
 Date: March 1, 2026

---

Bill Summary: This proposal increases the maximum gross income for eligibility for the Fast Track Workforce Incentive Grant.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	\$0 or (\$940,500)	\$0 or (\$987,468)	\$0 or (\$1,036,901)
<b>Total Estimated Net Effect on General Revenue</b>	<b>\$0 or (\$940,500)</b>	<b>\$0 or (\$987,468)</b>	<b>\$0 or (\$1,036,901)</b>

\*The Fast Track Grant is subject to appropriation. If changes to the program are not funded, the impact will be \$0.

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Fast Track Workforce Incentive Grant*	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\*Increase in appropriations transferred-in and grants provided net to \$0.  
 Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §173.2553 – Fast Track Workforce Incentive Grant

Officials from the **Department of Higher Education and Workforce Development (DHEWD)** state that currently, the income thresholds for Fast Track participants are set at \$80,000 adjusted gross income (AGI) for those married filing jointly, and \$40,000 for those in all other tax filing statuses. This legislation would increase that income threshold to \$100,000 AGI for those married filing jointly and \$50,000 for all other filing statuses, which the department assumes will go into effect August 28, 2026, if passed and signed into law. In addition, it would require the department to annually adjust those AGI thresholds based on inflation, beginning on January 1, 2027, which would go into effect at the start of each following fiscal year beginning with FY 2028.

While information on income based on tax filing status is difficult to find, data from Statistical Atlas (<https://statisticalatlas.com/state/Missouri/Household-Income#overview>) indicates that approximately 69.1 percent of Missouri households have an income of \$75,000 or less, and that 81.1 percent have a household income of \$100,000 or less, which is a difference of 12 percentage points. Because these data do not include tax filing status, it is difficult to estimate the impact of the change from \$40,000 to \$50,000 for those not married or filing jointly, and the department believes those individuals are included, though likely undercounted, in the 12 percentage point change.

The department currently estimates there will be 1,900 Fast Track recipients in FY 2027. Adding 12 percent to this base, as a result of raising the income thresholds, would increase the number of recipients by 228 students. The estimated Fast Track award for FY 2027 is \$4,125. The department estimates the fiscal impact for FY 2027 to be approximately \$940,500.

While these are conservative estimates and likely underestimate the total change because it is not possible to accurately estimate the cost of the AGI threshold change from \$40,000 to \$50,000, the department estimates the fiscal impact for FY 2027 to be between zero and \$940,500. Assuming an annual tuition and fee increase of five percent per year, the fiscal impact for FY 2028 would range from zero to \$987,468 and for FY 2029 would range from zero to \$1,036,901.

An additional note to these estimates. Because Fast Track is still a new program, the department believes there is still the potential for a large amount of growth. These estimates only take into consideration the impact of the changes due to this legislation, and most likely underestimate the changes that may occur due to overall large program growth.

**Oversight** notes, as shown in DHEWD's 2027 Budget Request, the Fast Track Workforce Incentive Grant was Implemented in FY 2020, this need-based program addresses workforce

needs by encouraging adults who have not yet received a bachelor's degree to complete a certificate, degree, or industry-recognized credential in an area designated by the Coordinating Board for Higher Education as high need. Amendments to the program in 2022 increased the number of eligible training providers, expanded the grant to apprenticeships, and removed the loan-related requirements. For students, the award is based on remaining tuition and fees after all non-loan governmental sources of funding have been applied. If all tuition and fee costs are covered by other aid, the award is the lesser of \$500 or the student's remaining cost of attendance. For apprentices the award is based on the amount of related educational costs. Need is based on the individual's adjusted gross income.

**Oversight** has no information to the contrary. Therefore, Oversight will present the fiscal impact of this proposal as provided by DHEWD. Oversight notes the Fast Track Incentive Grant is subject to appropriations and will present costs to General Revenue and the corresponding transfer to the Fast Track Workforce Incentive Grant Fund as \$0 or the amount provided by DHEWD. Oversight further assumes transfers-in and grants provided will net to \$0.

Officials from the **University of Central Missouri (UCM)** state there would be an indeterminate impact but potential increase in revenue because the income cap is expanded, making the opportunity available to more potential students.

Officials from **Northwest Missouri State University** and the **University of Missouri** assumed the proposal will have no fiscal impact on their organization.

In response to similar legislation, HB 2278 (2024), officials from **Missouri State University** assumed the proposal would have no fiscal impact on their organization.

**Oversight** does not anticipate a direct fiscal impact to colleges and universities. Therefore, Oversight will reflect a zero impact in the fiscal note.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other Colleges, Universities, and Community Colleges were requested to respond to this proposed legislation but did not. Upon receiving additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Transfer-out</u> – To Fast Track Workforce Incentive Grant Fund – DHEWD (§173.2553) Increase in number of grant recipients due to increase in AGI thresholds p.3	\$0 or <u>(\$940,500)</u>	\$0 or <u>(\$987,468)</u>	\$0 or <u>(\$1,036,901)</u>
<b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE</b>	<b>\$0 or <u>(\$940,500)</u></b>	<b>\$0 or <u>(\$987,468)</u></b>	<b>\$0 or <u>(\$1,036,901)</u></b>
<b>FAST TRACK WORKFORCE INCENTIVE GRANT FUND</b>			
<u>Transfer-in</u> – From General Revenue (§173.2553) Increase in grants provided to qualifying recipients p.3	\$0 or \$940,500	\$0 or \$987,468	\$0 or \$1,036,901
<u>Costs</u> – DHEWD (§173.2553) Increase in grants to students p.3-4	\$0 or <u>(\$940,500)</u>	\$0 or <u>(\$987,468)</u>	\$0 or <u>(\$1,036,901)</u>
<b>ESTIMATED NET EFFECT ON THE FAST TRACK WORKFORCE INCENTIVE GRANT FUND</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act increases the maximum gross income for eligibility for the Fast Track Workforce Incentive Grant from \$80,000 to \$100,000 for taxpayers who are married filing jointly and from \$40,000 to \$50,000 for all other taxpayers, adjusted annually based on inflation.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Higher Education and Workforce Development  
University of Missouri  
Northwest Missouri State University  
University Of Central Missouri  
Missouri State University



Julie Morff  
Director  
March 1, 2026



Jessica Harris  
Assistant Director  
March 1, 2026