

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6233S.01I
 Bill No.: SB 1466
 Subject: Drugs and Controlled Substances; Department of Health and Senior Services;
 Health Care; Military Affairs; Museums; Veterans
 Type: Original
 Date: March 9, 2026

Bill Summary: This proposal provides for the distribution of moneys related to gaming for a veterans memorial or museum in Perry County and of moneys related to medical cannabis for veteran services.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Veterans Commission Capital Improvement Trust Fund (1304)*	\$0 to (\$500,000)	\$0 to (\$500,000)	\$0 to (\$500,000)
Veterans' Health and Care Fund**	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
Total Estimated Net Effect on <u>Other</u> State Funds	\$0 to Could exceed (\$500,000)	\$0 to Could exceed (\$500,000)	\$0 to Could exceed (\$500,000)

*Oversight notes the funds are subject to appropriation and for the sole purpose of the restoration, renovation, and maintenance of a memorial or museum or both dedicated to Missouri and United States veterans and their service.

**Oversight notes a potential cost (if appropriated) for the services, programs, or projects dedicated to addressing the mental health needs of veterans.

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0 to \$500,000	\$0 to \$500,000	\$0 to \$500,000

*Oversight notes the funds are subject to appropriation and for the sole purpose of the restoration, renovation, and maintenance of a memorial or museum or both dedicated to Missouri and United States veterans and their service.

FISCAL ANALYSIS

ASSUMPTION

§42.300 – Funds for Memorials and Museums Dedicated to Veterans

Officials from the **Department of Public Safety - Missouri Veterans Commission (MVC)** state that this bill would be an approximate cost of \$500,000 to the Commission intended to provide funding to the National Vietnam Veterans Memorial in Perryville. It would be another expense that the MVC does not have funds for. It would also open the door for every city/county to do the same for community Veterans parks etc. This would be an \$500K additional cost to the Veterans Commission Capital Improvement Fund (VCCITF) that is already suffering due to decrease funding from gaming. MVC believes this would potentially be an annual hit to the fund as it is for construction, maintenance and repair.

Upon further inquiry, the MVC stated that the new language entered into §42.300.1(8) could be a possible positive fiscal impact to MVC, but the department would defer to DHSS on the possible amount of that potential positive impact. The MVC further states that there may be a single-subject issue with that clause and that the clause directly contradicts the plain language of section 195.820 RSMo.

Oversight notes that per the guidelines of §42.300.8; Perry County is the only county within the state that currently meets both the county population requirements (more than 17,600 but fewer than 20,000 inhabitants) and the county seat population requirements (more than 8,000 but fewer than 10,000 inhabitants).

Oversight notes the funding of this legislation is subject to appropriation. Oversight assumes a negative fiscal impact of zero (no appropriation) up to \$500,000 to the Veterans Commission Capital Improvement Fund (1304) for FY 2027, FY 2028 and FY 2029.

Officials from **Office of Administration - Budget and Planning (B&P)** stated there is a \$3.5M Budget Stabilization Fund appropriation in the FY 26 ARPA budget (HB 20.997) that dedicates funding for the memorial in Perry County through the Missouri National Guard.

B&P further notes that this proposal would allow the Veterans Commission Capital Improvement Trust Fund to be used for a veterans memorial in Perry County and also for programs, services, or projects addressing veterans' mental health needs. This will impose costs up to \$500,000 subject to appropriation. This will not impact Total State Revenue.

Oversight notes that the \$3.5M Budget Stabilization Fund appropriation is still included in the FY27 ARPA budget (HB 20.997) dedicating the funding through the Missouri National Guard.

Officials from the **Department of Health and Senior Services (DHSS)** state that §42.300.1(8) of the proposed legislation would allow funds allocated §195.820 to be used for services outside of the authority of Article XIV. This may impact the availability of funds for the operational budget of the Department of Health and Senior Services – Division of Cannabis Regulation.

Oversight assumes that the funds appropriated for the services, programs, or projects dedicated to addressing the mental health needs of veterans are allocated from the Missouri Veterans' Health and Care Fund (1606).

Oversight notes that the Missouri Veterans' Health and Care Fund (1606) has a balance of \$5,519,715.50 as of February 28, 2026.

Oversight will reflect a \$0 (no appropriation) or unknown cost to the Veterans Health and Care Fund for the services, programs, or projects dedicated to addressing the mental health needs of veterans.

In response to similar legislation, HB 1828 (2026), the **Missouri National Guard** stated that there is no fiscal impact. Last year there was money put into the FY2026 budget, in the HB20 ARPA bill, for the MONG to pass through. Section 20.997 provides \$3,500,000 for the Veteran's Memorial in Perry County, provided a 50/50 state/local match basis. MONG has been in contact with Perry County and executed a Memorandum of Agreement in December of 2025 for the proper transfer of funds. They have not requested any funds as of this date.

Officials from the **Department of Mental Health, Office of the State Treasurer, and City of Kansas City** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to similar legislation, HB 1482 (2025), officials from the **City of O'Fallon and City of Osceola** each assumed the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet

these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
VETERANS COMMISSION CAPITAL IMPROVEMENT TRUST FUND (1304)			
<u>Transfer Out - MVC (\$42,300.8)</u> Funding a veteran’s memorial or museum in Perry County p.3	\$0 to <u>(\$500,000)</u>	\$0 to <u>(\$500,000)</u>	\$0 to <u>(\$500,000)</u>
ESTIMATED NET EFFECT TO THE VETERANS COMMISSION CAPITAL IMPROVEMENT TRUST FUND	\$0 to <u>(\$500,000)</u>	\$0 to <u>(\$500,000)</u>	\$0 to <u>(\$500,000)</u>
VETERANS’ HEALTH AND CARE FUND (1606)			
<u>Cost –Expenses services, programs, or projects dedicated to addressing the mental health needs of veterans p.4</u>	\$0 <u>or (Unknown)</u>	\$0 <u>or (Unknown)</u>	\$0 <u>or (Unknown)</u>
ESTIMATED NET EFFECT ON THE VETERANS’ HEALTH AND CARE FUND	\$0 <u>or (Unknown)</u>	\$0 <u>or (Unknown)</u>	\$0 <u>or (Unknown)</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
<u>Income – VCCITF (\$42.300.8) Funding for veteran’s memorial or museum p. 3</u>	<u>\$0 to \$500,000</u>	<u>\$0 to \$500,000</u>	<u>\$0 to \$500,000</u>
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	<u>\$0 to \$500,000</u>	<u>\$0 to \$500,000</u>	<u>\$0 to \$500,000</u>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act modifies provisions relating to funds for veteran services, including services funded from moneys from the Veterans Commission Capital Improvement Trust Fund and fees deposited in the Missouri Veterans' Health and Care Fund.

This act provides that funds totaling no more than \$500,000 from the Veterans Commission Capital Improvement Trust Fund shall be used for the restoration, renovation, and maintenance of a memorial or museum dedicated to Missouri and United States veterans in Perry County.

Additionally, funds allocated in the Missouri Veterans' Health and Care Fund as administrative and processing fees for duties related to medical cannabis by the Department of Health and Senior Services may be appropriated for services, programs, or projects dedicated to addressing the mental health needs of veterans.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services
 Department of Mental Health
 Department of Public Safety
 -Missouri Veterans Commission
 Missouri National Guard
 Office of the Secretary of State
 Office of the State Treasurer

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Office of Administration

- Budget and Planning

Joint Committee on Administrative Rules

City of Kansas City

City of O'Fallon

City of Osceola



Julie Morff

Director

March 9, 2026



Jessica Harris

Assistant Director

March 9, 2026