

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 6659S.01I  
 Bill No.: SB 1539  
 Subject: Health Care; Medical Procedures and Personnel; Military Affairs; National Guard  
 Type: Original  
 Date: March 1, 2026

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Bill Summary: This proposal establishes the Missouri Guaranteed Inclusive Voluntary Exceptional Service (MO GIVES) program to provide living donor medical orders to certain members of the Missouri National Guard.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

| FUND AFFECTED                                        | FY 2027                 | FY 2028                 | FY 2029                 |
|------------------------------------------------------|-------------------------|-------------------------|-------------------------|
| General Revenue*                                     | \$0 or (Unknown)        | \$0 or (Unknown)        | \$0 or (Unknown)        |
| <b>Total Estimated Net Effect on General Revenue</b> | <b>\$0 or (Unknown)</b> | <b>\$0 or (Unknown)</b> | <b>\$0 or (Unknown)</b> |

\***Oversight** assumes that the fiscal impact (subject to appropriation) to General Revenue is to fund the MO GIVES program and will not exceed the \$250,000 threshold.

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

| FUND AFFECTED                                                 | FY 2027    | FY 2028    | FY 2029    |
|---------------------------------------------------------------|------------|------------|------------|
| MO GIVES Fund*                                                | \$0        | \$0        | \$0        |
| <b>Total Estimated Net Effect on <u>Other</u> State Funds</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> |

\*Revenue and expenses will net to zero.

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

| FUND AFFECTED                                                 | FY 2027    | FY 2028    | FY 2029    |
|---------------------------------------------------------------|------------|------------|------------|
|                                                               |            |            |            |
|                                                               |            |            |            |
| <b>Total Estimated Net Effect on <u>All</u> Federal Funds</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> |

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

| FUND AFFECTED                            | FY 2027  | FY 2028  | FY 2029  |
|------------------------------------------|----------|----------|----------|
|                                          |          |          |          |
|                                          |          |          |          |
| <b>Total Estimated Net Effect on FTE</b> | <b>0</b> | <b>0</b> | <b>0</b> |

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

| FUND AFFECTED           | FY 2027    | FY 2028    | FY 2029    |
|-------------------------|------------|------------|------------|
|                         |            |            |            |
|                         |            |            |            |
| <b>Local Government</b> | <b>\$0</b> | <b>\$0</b> | <b>\$0</b> |

## FISCAL ANALYSIS

### ASSUMPTION

#### §41.1030 - The Missouri Guaranteed Inclusive Voluntary Exceptional Service (MO GIVES) Program

Officials from the **Missouri National Guard (MONG)** state that since a fund would be established for this and the money appropriated to the department, there would be no fiscal impact on the department. Only the absence of the staff member for an extended period of time with the position unfillable. The department is used to this scenario with employees out on short term disability, FMLA, etc. and it is something that can be worked around to accommodate the living donor.

**Oversight** notes that this proposal also establishes a program for members who choose to become living organ donors to receive living donor medical orders for purposes of remaining on paid status during the living donation period, to be known as the "Missouri Guaranteed Inclusive Voluntary Exceptional Service" (MO GIVES) Program. For simplicity, Oversight assumes any funds will be utilized in the year in which they were received.

Oversight will reflect a \$0 (no appropriation) or unknown transfer from General Revenue to the MO GIVES Fund for reimbursement of the expenses incurred. Oversight assumes that this proposal will not exceed the \$250,000 threshold.

Officials from the **Department of Health and Senior Services** and **Office of the State Treasurer** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

#### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding

for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

| <u>FISCAL IMPACT – State Government</u>                                               | FY 2027<br>(10 Mo.)               | FY 2028                           | FY 2029                           |
|---------------------------------------------------------------------------------------|-----------------------------------|-----------------------------------|-----------------------------------|
| <b>GENERAL REVENUE</b>                                                                |                                   |                                   |                                   |
| <u>Transfer Out</u> – (§41.1030) To the MO GIVES Fund p.3                             | \$0<br>or (Unknown)               | \$0<br>or (Unknown)               | \$0<br>or (Unknown)               |
| <b>ESTIMATED NET EFFECT ON THE GENERAL REVENUE</b>                                    | <b>\$0</b><br><b>or (Unknown)</b> | <b>\$0</b><br><b>or (Unknown)</b> | <b>\$0</b><br><b>or (Unknown)</b> |
| <b>MO GIVES FUND</b>                                                                  |                                   |                                   |                                   |
| <u>Transfer In</u> – (§41.1030) From General Revenue p.3                              | \$0<br>or Unknown                 | \$0<br>or Unknown                 | \$0<br>or Unknown                 |
| <u>Cost</u> – (§41.1030) Expenses for living donor medical orders to MONG members p.3 | \$0<br>or (Unknown)               | \$0<br>or (Unknown)               | \$0<br>or (Unknown)               |
| <b>ESTIMATED NET EFFECT ON THE MO GIVES FUND</b>                                      | <b>\$0</b>                        | <b>\$0</b>                        | <b>\$0</b>                        |

| <u>FISCAL IMPACT – Local Government</u> | FY 2027<br>(10 Mo.) | FY 2028    | FY 2029    |
|-----------------------------------------|---------------------|------------|------------|
|                                         |                     |            |            |
|                                         | <b>\$0</b>          | <b>\$0</b> | <b>\$0</b> |

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This act establishes the Missouri Guaranteed Inclusive Voluntary Exceptional Service (MO GIVES) Program under the Department of the National Guard (Department). The MO GIVES Program allows members of the Missouri National Guard who choose to become living organ

donors to receive living donor medical orders for purposes of remaining on paid status during the living donation period. The Department shall approve a member's participation if sufficient funds are available and the member:

- (1) Is under Troop Program Unit status or Individual Ready Reserve status;
- (2) Is in good standing with the Department;
- (3) Either is not eligible for living donor paid leave from the member's employer or elects not to use any such employer-based benefit available to the member;
- (4) Specifies the type of donation; and
- (5) Agrees to undergo the procurement operation at a health care facility approved as a provider of continuing education points for transplant certification by the American Board for Transplant Certification.

Upon approval of a member's application, the Department shall issue a living donor medical order, which shall:

- (1) Guarantee paid leave for the member for the living donation period, which shall not exceed 45 days unless an extension of time is deemed medically necessary by the primary surgical and medical recovery team;
- (2) Exempt the member from any requirement to use accrued annual or medical leave for the guaranteed paid living donation period; and
- (3) Provide a per diem allowance and a basic allowance for housing during the guaranteed paid living donation period based on the member's rank, region, and dependent status.

This act also establishes the MO GIVES Fund, which consists of moneys used to fund the benefits provided under the MO GIVES Program.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

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SOURCES OF INFORMATION

Department of Health and Senior Services

Joint Committee on Administrative Rules

Missouri National Guard

Office of the Secretary of State

Office of the State Treasurer



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March 1, 2026



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